LEARN Monitoring, Evaluation, Research, and Learning Plan

*Updated November 2018*

**About LEARN**

USAID LEARN is a five-year contract funded by USAID’s Bureau of Policy, Planning and Learning (PPL) through its Office of Learning, Evaluation and Research (LER) to support strategic learning and knowledge management (KM) at USAID in order to improve the effectiveness of USAID programs in achieving significant development outcomes. The contract was awarded on September 29, 2014 to Dexis Consulting Group and its partner IRG, a wholly-owned subsidiary of Engility. The contract has a funding ceiling of $57M over its 5-year span, with approximately $23.5M of “core” funding anticipated from LER, with the balance available for mission, bureau, and operating unit buy-ins.

Practically speaking, this means LEARN supports the integration of USAID’s approach to strategic learning and knowledge management—known as collaborating, learning, and adapting (CLA)—throughout strategy, project, and activity level design, implementation, monitoring and evaluation (i.e., USAID’s Program Cycle). PPL and LEARN’s efforts to support CLA integration throughout the Program Cycle primarily target USAID missions, but also support USAID bureaus and operating units, and implementing partners, that work with missions and bureaus at the activity level.

For more on what LEARN does, CLA, and the Program Cycle, see [USAID Learning Lab](https://learnusaid.org/). It is important to note that while collaborating, learning, and adapting are broad topics, LEARN has worked with PPL to define what CLA is, creating a [CLA Framework](https://learnusaid.org/) and [Maturity Tool](https://learnusaid.org/) that outline, respectively, what CLA entails and stages of maturity for CLA integration and practice.

*LEARN and PPL team visioning exercise, January 2015:*
Purpose of the Updated Plan

LEARN takes collaborating, learning, and adapting (CLA) seriously and operates from a core value of “walking the talk.” Meaning, we don’t promote what we ourselves won’t do, and we believe strongly that we have to apply the approaches and principles of CLA in our work in order to be effective.

Having a systematic, intentional, and resourced approach to monitoring, evaluation, research, and learning (MERL) is essential for effective learning. And learning is essential for adapting / adaptive management. Put simply, this MERL plan is intended to support our ability to learn and adapt so we can be as effective as possible in supporting CLA integration within USAID and among its partners.

In addition, we found that our original MERL plan, created during activity start-up, was not sufficiently useful. This was due in part to not having a clear picture of how LEARN’s vision would become a reality, which is to be expected so early in the life of the activity. In addition, while in practice we were actively reflecting on and learning from our experiences, our MERL plan focused heavily on performance indicators that were not highly relevant to our learning efforts. Lastly, in conducting the CLA Maturity Tool on ourselves, we found that one area that needed more intentional effort was moving from reflection to decision-making and action (under the Application section of Adapting in Version 6).

As a result of our aspiration to “walk the talk” and these realizations, we determined in the summer of 2016 that we should update our MERL plan to more accurately reflect our work and the MERL practices we have in place for learning and adapting. This plan also includes additional updates based on findings from the LEARN Midterm Evaluation (February 2018) and our reflections through the summer of 2018.

LEARN team members, clients, and partners share why learning matters:
Our Learning and Adapting Cycle

Our MERL practices are focused on three key areas:

- **Continuous Learning and Improvement**: What are we doing? How can we improve?
- **Impact**: How is what we are doing leading to CLA integration within the USAID system? What is happening in our operating system that could affect our interventions?
- **Evidence Base for CLA**: Does CLA integration lead to better development outcomes? If so, how? Under what conditions?

To ensure we move from learning to adapting, we have built these learning focus areas into our activity management timeline. The visual below highlights this process.

**MERL processes (darkest shade in each quadrant):** On a quarterly basis, the MERL team performs both quantitative and qualitative analysis of the data coming out of our MERL processes. This analysis supports bi-annual reflections with work streams (in April and October) and bi-annual
reflections with the entire LEARN team (in January and July). In April and October, the MERL team conducts bi-annual monitoring analysis in order to support work streams in understanding their data and making evidence-based decisions. In January and July, the MERL team analyzes LEARN’s cumulative impact data in order to assess the progress LEARN has made over time on our measures of success (more on the measures of success below).

Reflection Points: We have a monthly reflection called Reflection Friday (as can be seen with the monthly reflection bubbles each month in the visual above) to provide the time and space for reflecting on our work, how it can be improved, and what impact we are having. Bi-annually, in April and October, Reflection Friday is used to reflect on the analysis conducted by the MERL team on how we are doing our work and how it can be improved using LEARN’s work stream indicators. This reflection is conducted within work streams. Bi-annually, in July and January, Reflection Friday is used to reflect on the analysis conducted by the MERL team on LEARN’s cumulative impact and progress using LEARN’s measures of success indicators. This reflection is conducted across the entire LEARN team. We also hold separate reflections with the CLA team with the highlights of this analysis in January and July. Annually, we hold a Big Picture Reflection with USAID’s CLA team to reflect on our work and plan for the next fiscal year. Note: In Year 5 of the contract, we will not be having a Big Picture Reflection.

Adaptation Points: Two of our reflections (in January and July) feed directly into the creation of our workplans. Our semi-annual workplans are the main opportunity for adapting our work and they are completed in March and September. However, as we decide to adapt, we also use the change logs within our activity scoping documents to document changes in real-time.

Reporting: LEARN provides bi-annual reports (Performance Monitoring Report or PMR) to our COR in April and October, though only the semi-annual reports are contractually required. These reports help us document our major achievements, key changes, key considerations moving forward, and priorities for the upcoming work period. We also report to Dexis leadership and LER leadership bi-annually.

Revisiting the MERL Plan

The MERL plan, as this update demonstrates, is a living document. As we identify the need for new or limited usefulness of existing learning questions, activities, or tools, we will update the MERL plan accordingly. At the very least, we will intentionally review our MERL plan following the midterm evaluation and annually thereafter in alignment with the Big Picture Reflection.

Logic Model

As we mentioned before, we first adapted our logic model in the summer of 2016. We found that:

- Our previous logic model was not being used by the team to articulate our strategic approach or as a tool to understand our effectiveness or impact. It also did not capture our buy-in work, which could end up being more than half of the contract’s total funding.
- The initial LEARN 5-year goal focused on institutionalizing CLA throughout the Agency, but 1.5 years into the contract, we came to realize just how much was outside our control in achieving
this. In addition, cementing major institutional change in an organization of USAID’s size and decentralized structure is not realistic in a five-year time horizon.

- At its core, LEARN is an organizational change / change management activity. The previous logic model was not reflecting the technical evidence base found in organization development or change management literature.

- In early 2018, we made another adaptation to our logic model. We changed the core assumption to be, “USAID’s operational environment remains conducive to CLA integration” from “USAID and implementing partners enabling conditions to CLA are improved.” The reason we made this change is because we realized there was confusion around the phrase, “enabling conditions” in the assumption. Enabling conditions are part of the CLA Framework and we are actively trying to improve those (culture, processes, resources) in our work. We changed the language to “operating environment” to describe the conditions under which USAID and implementing partners work that are outside of our control and impact whether or not CLA practices are adopted (such as Administration priorities, changes in staffing policies, etc.)

As a result, we have updated our logic model and corresponding theories of change:
The updated logic model hinges on the following theories of change and assumptions:
● CLA integration throughout the Program Cycle (LEARN’s goal) will improve the effectiveness of USAID programs in achieving development results (PPL’s goal). Note: This theory will be explored through our Evidence Base for CLA (EB4CLA) work.

● USAID and implementing partner staff (the people) do the work of CLA integration. These individuals are either new or existing CLA champions¹ and must have the appropriate knowledge, skills, attitudes to integrate CLA into their work. They also need to have tools, resources, guidance and peers to support these knowledge, skills and attitudes. As they change their individual behavior to further integrate CLA, they will influence the organizational system within which they operate.

● However, organizational change is not possible without certain enabling conditions in place (an organizational culture, processes, and resources that support CLA)². Meaning, individuals can only integrate CLA to an extent before running into institutional barriers; thus, enabling conditions for CLA must be improved for CLA integration to take hold at the institutional level. LEARN will support operating units in improving enabling conditions found in the CLA framework (see goal). Enabling factors outside of those in the framework may be outside of LEARN’s ability to influence. Note: These theories and assumptions will be explored through our Impact and EB4CLA focus areas.

● By building the case that CLA matters for better development, facilitating CLA processes, and building target stakeholders’ CLA-related skills, new and existing champions will have the appropriate knowledge, skills, and attitudes to integrate CLA into their work. Note: This theory will be explored in our Continuous Improvement and Impact focus areas.

The three red ovals at the bottom of the logic model provide guideposts to the LEARN team regarding what we do and don’t do. In other words, if an intervention idea or buy-in opportunity emerges that does not fall within one of those three ovals, we would be unlikely to take it on. In the left red oval, we are building the case that CLA matters to development (via evidence base for CLA work, knowledge capture, advocacy, and engagement). In the middle oval, we are facilitating CLA processes, approaches, or practices—defined in relation to the components and subcomponents in the CLA framework—as service providers. This often captures our TDY and buy-in activities. In the right oval, we are teaching (via training, mentoring, coaching, providing tools, resources, guidance, and communities of practice, etc.) target stakeholders the skills necessary to carry out CLA processes, approaches, or practices on their own.

While appearing in the logic model as a relatively linear, straight-forward framework, we know that organizational change is anything but. Particularly in the USAID context with constantly shifting staff and leadership at the mission and bureau levels, institutional change is incredibly complex. There are so many qualifiers to getting CLA integrated at the individual level let alone organizational level, all of which are captured in the circle “USAID’s operational environment remains conducive to CLA.” Some of these conditions, such as those outlined below, are outside of LEARN’s control:

¹ For more on how we have defined CLA champions within the logic model, see the champions synthesis.
² For more on organizational enabling conditions, see the CLA framework.
Leadership is on board with CLA integration
Other demands are taken away from staff and/or if CLA is not perceived as additional work for staff
Individual and organizational incentives are changed and aligned
USAID has acquisition and assistance mechanisms that enable/require CLA practices
CLA isn’t perceived as forced from Washington
ADS 200 series guidance changes are taken seriously and applied at missions

As a result of this complexity, LEARN’s MERL approach needs to remain flexible and focused on accessing a variety of knowledge types and sources to ensure that our learning is context-specific, credible, relevant, and as a result, able to inform our decision-making.

What does the evidence say?
As part of LEARN’s mid-term evaluation, LEARN commissioned a literature review to understand whether or not LEARN’s TOC is substantiated by evidence. Overall, a brief review of existing evidence supports the TOC: the literature identifies change agents (champions) as critical actors for organizational change and it also suggests that the success of change agents depends, not only on individual-level factors, but on the enabling conditions and operational environment. The results framework references the latter as being outside LEARN’s control.

The literature that concentrates on change agents specifically also contains some useful lines of inquiry for LEARN’s theory of change in a potential future iteration of LEARN. These include: how to become a change agent and important change agent skills, appealing to emotions, and developing a change agent’s networks and relationships with those ambivalent about change.

Similarly, models or theories of change based on a dynamic relationship between change agents and enabling conditions and operational environment present interesting areas for investigation. Studies under review focus variably on how:

- change agents at each organizational level are most likely to succeed in creating new ideas and institutionalizing them by employing specific political strategies within a defined change process
- champions are enabled, constrained, and shaped by culture, institutions, and social relations

Please see the LEARN’s Midterm Evaluation for more details about our TOC evidence base.

Measures of Success
In mid-2017, after our fifth Performance Monitoring Report (PMR), the MERL team realized that we weren’t able to convey LEARN’s impact over time. Each PMR included different data points, from different indicators, making it difficult to compare one PMR to the next. In an effort to demonstrate progress over time, LEARN recently developed measures of success for each component of our Results Framework. These measures of success first appeared in our sixth PMR and build on existing
indicators already collected by LEARN. At least one indicator and a corresponding target now accompany LEARN’s overall goal, the intermediate results, sub-intermediate results, and focus areas. These measures of success intend to demonstrate LEARN’s achievement of higher-level objectives over the next few years through key data points most closely linked to our work. The image below includes the Results Framework and the corresponding measures of success:
LEARN Results Framework

DIRECT CONTRIBUTION
- Voluntary uptake of CLA practices is maintained throughout LEARN’s contract.
- LEARN’s contribution to CLA integration is maintained throughout LEARN’s contract.

LEARN GOAL
Collaborating, learning and adapting (CLA) are integrated into the Program Cycle and organizational enabling conditions.

BUREAU FOR POLICY, PLANNING AND LEARNING GOAL
Improve the effectiveness of USAID programs in achieving development results.

INTERMEDIATE RESULT
CLA champions report evidence of CLA integration into their work.
- Increase in the number of champions with high social capital over time.
- Increase in the number of champions who are leaders in their organization.

INTERMEDIATE RESULT
CLA champions integrate CLA in their work (Individual Behavior).

INDIRECT CONTRIBUTIONS
CLA composite improves over time across missions.

CLA CHAMPIONS
- Increase in the number of new and existing champions supported by LEARN over time.
- CLA champions report having the knowledge, skills, and attitudes to integrate CLA into their work.

New CLA champions within USAID and at implementing partners have the knowledge, skills, and attitudes to advance CLA integration in their work.

Existing CLA champions within USAID and at implementing partners have the knowledge, skills, and attitudes to achieve CLA integration in their work.

The case that CLA matters for better development built.

CLA processes, practices and approaches facilitated.

Target stakeholders’ skills in CLA built.

FOCUS AREA A
CLA champions rate their confidence in their ability to articulate how CLA contributes to better development outcomes as “confident” or “very confident”.
- CLA champions show an increase in their confidence to articulate how CLA contributes to better development outcomes.
- Number of unique page views on EBCLA blogs is higher than the average unique page views on blogs.
- Average number of downloads for EBCLA resources is higher than the average number of downloads across all Learning Lab resources.

FOCUS AREA B
- LEARN facilitates approaches across components on the CLA Framework.
- Percent of buy-ins that report at least 4 out of 5 in satisfaction levels.
- Demand for LEARN:
  - Number of buy-ins (disaggregated by repeat, clients, unique)
  - Number of distinct missions or bureaus supported (disaggregated)
  - Number of mission TDFs

FOCUS AREA C
CLA champions’ ability to integrate CLA into their work.
- CLA Community of Practice contributes to members’ ability to integrate CLA into their work.
- CLA Toolkit contributes to perceived ability to integrate CLA into their work.
- Capacity building initiatives have contributed to CLA champions’ ability to integrate CLA into their work.

* CLA integration refers to collaborating, learning, and adapting (CLA) throughout the Program Cycle and at organizational enabling conditions as articulated in the CLA Framework.
Learning Questions and Activities

By working collaboratively with MERL, each technical work stream has identified key learning questions that serve as the foundation for the activity’s monitoring, evaluation, and learning system. LEARN’s indicators and methods have been structured to support the activity by:

- Helping LEARN **continuously learn and improve** via quarterly analysis and reflection on short-term outputs and outcomes
- Understanding LEARN’s **impact** through analysis of short-term and long-term outcomes
- Building an **evidence-based case that collaborating, learning, and adapting matters** for better development outcomes

**Continuous Learning & Improvement**

LEARN’s continuous learning and improvement approach relies on the following criteria to help work streams prioritize indicators and qualitative data collection methods:

- Is this information needed for reporting purposes?
- What decisions will be made with these data?
- How challenging is it to collect these data? Is knowing the information worth the effort to gather and track the indicator?

Based on this criteria, each technical work stream, with the support of MERL, identified a set of core indicators to track the short-term performance of their work. The table below highlights several illustrative indicators and data capture methods from each technical work stream. For the full list of indicators per work stream, see our [Master MERL Tracker](#). Note: The documents linked in this MERL Plan are used internally by the LEARN team. If you would like to learn more about these activities, please reach out directly to Katherine Haugh, Monitoring, Evaluation, Research, and Learning (MERL) Specialist at [khaugh@learning4dev.org](mailto:khaugh@learning4dev.org).

<table>
<thead>
<tr>
<th>Capacity Development Work Stream</th>
<th>Illustrative Indicators and/or Methods</th>
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</thead>
<tbody>
<tr>
<td><strong>Learning Question</strong></td>
<td><strong>Illustrative Indicators and/or Methods</strong></td>
</tr>
<tr>
<td>How satisfied are clients with LEARN’s work?</td>
<td></td>
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</table>
  - % of clients rating LEARN at a 4 out of 5 in satisfaction |
| How likely is it that CLA training participants apply what they have learned about CLA to their work? |  
  - % increase in training participants’ likelihood to promote CLA in their work  
  - % increase in confidence levels following training participants to apply what they have learned about CLA |

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<tr>
<th>Public Engagement &amp; Platforms Work Streams</th>
<th>Illustrative indicators</th>
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<tbody>
<tr>
<td><strong>Learning Question</strong></td>
<td><strong>Illustrative Indicators and/or Methods</strong></td>
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<tr>
<td><strong>Illustrative indicators</strong></td>
<td></td>
</tr>
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</table>
To what extent are users engaged on ProgramNet, Learning Lab, and the PC Dashboard?

- # of subscriptions to Learning Matters
- # of opens of email blasts

Continuous learning and improvement relies heavily on LEARN’s institutionalized practice of After Action Reviews required after every major activity and staff contributions to Knowledge Drop (an internal tacit knowledge capture blog that staff are encouraged to contribute to). LEARN uses a post buy-in protocol that provides feedback on our performance during the course of the buy-in. In the case of long-term buy-ins, we can also utilize the in-progress buy-in protocol (Annex 6). In addition, LEARN also uses knowledge capture interviews with LEARN staff when they return from TDY and have conducted a 3-month and/or 6-month check-in with their point of contact at the mission about the most significant change they’ve observed since they received LEARN’s technical assistance (TA). The purpose of the interviews is to better understand from the LEARN staff’s perspective how the most significant changes that were reported occurred, LEARN’s contribution to that change, and what can be learned in order to improve LEARN’s TA delivery.

These qualitative sources allow MERL to highlight any lessons learned that can be used to continuously improve how we implement. In addition, they serve as a resource for staff to conduct Before Action Reviews.

Impact

Based on our results framework, our key learning topics under Impact include:

- Individual behavior change as a result of LEARN’s interventions
- Organizational change as a result of champions’ efforts to integrate CLA
- Context monitoring of what is happening in our operating system that could impact our effectiveness

Individual Behavior Change

Under individual behavior change, our high priority learning questions, activities, and tools include:

<table>
<thead>
<tr>
<th>Learning Question</th>
<th>Learning Activity</th>
<th>Learning Tool</th>
</tr>
</thead>
<tbody>
<tr>
<td>To what extent is the number of CLA champions increasing as a result of LEARN’s work?</td>
<td>Technical Specialists identify new and existing champions using the checklist and input champions into database.</td>
<td>Champions spreadsheet</td>
</tr>
<tr>
<td>How does a non-champion become a potential or actual CLA champion? How does a potential champion become a confirmed champion? What are the ‘small Tacit and experiential knowledge capture</td>
<td>Knowledge Drop Reflection Friday Reflection journals</td>
<td></td>
</tr>
</tbody>
</table>

12
<table>
<thead>
<tr>
<th>Learning Question</th>
<th>Learning Activity</th>
<th>Learning Tool</th>
</tr>
</thead>
<tbody>
<tr>
<td>To what degree are mission, bureaus, and/or implementing partners increasing the integration of CLA in the Program Cycle and in the Enabling Conditions as a result of LEARN’s work?</td>
<td>Technical specialists select a few key questions from the post-engagement protocol to ask the TDY/buy-in point of contact (and other stakeholders if possible) what has changed as a result of LEARN’s support / how CLA has been integrated. Based on the results, technical specialists fill out the CLA integration checklist which serves as a living document and can be updated periodically as LEARN continues to engage with the operating unit or IP.</td>
<td>3 month post-engagement protocol and knowledge capture interview (applies to both TDYs and buy-ins) drawing from most significant change methodology (links above)</td>
</tr>
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**Organizational Change**

Under **organizational level change** (focused on USAID missions primarily, but also bureaus/offices/operating units, and implementing partners), our high priority learning questions include:

<table>
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<tr>
<th>Learning Question</th>
<th>Learning Activity</th>
<th>Learning Tool</th>
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<tbody>
<tr>
<td>To what degree are mission, bureaus, and/or implementing partners increasing the integration of CLA in the Program Cycle and in the Enabling Conditions as a result of LEARN’s work?</td>
<td>Technical specialists select a few key questions from the post-engagement protocol to ask the TDY/buy-in point of contact (and other stakeholders if possible) what has changed as a result of LEARN’s support / how CLA has been integrated. Based on the results, technical specialists fill out the CLA integration checklist which serves as a living document and can be updated periodically as LEARN continues to engage with the operating unit or IP.</td>
<td>3 month post-engagement protocol and knowledge capture interview (applies to both TDYs and buy-ins) drawing from most significant change methodology (links above)</td>
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CLA Integration Checklist
<table>
<thead>
<tr>
<th>Question</th>
<th>Method</th>
<th>CLA Maturity Tool</th>
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<tbody>
<tr>
<td>For longer-term engagements (1 year or more), technical specialists</td>
<td>will perform a baseline and endline matrix self-assessment with the</td>
<td></td>
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<tr>
<td>USAID operating unit.</td>
<td></td>
<td></td>
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<tr>
<td>What are the enabling conditions for CLA integration in the Program</td>
<td>Tacit knowledge capture with PPL and missions (completed during</td>
<td>Knowledge Drop</td>
</tr>
<tr>
<td>Cycle? What are the barriers to CLA integration?</td>
<td>start-up)</td>
<td>Reflection Friday</td>
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<tr>
<td>What is a CLA-ready institution? What criteria constitute CLA-ready?</td>
<td>Tacit and experiential knowledge capture of LEARN and CLA team based</td>
<td>Reflection journals</td>
</tr>
<tr>
<td>How does CLA integration / change in one part of the institution affect</td>
<td>on engagement with USAID staff and IPs</td>
<td></td>
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<tr>
<td>change in other parts of the institution?</td>
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<td></td>
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<tr>
<td>What causes enabling conditions for CLA within USAID to change?</td>
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<tr>
<td>How does the change to CLA being required in the ADS affect CLA</td>
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<tr>
<td>integration at missions and implementing partners?</td>
<td></td>
<td></td>
</tr>
<tr>
<td>What does effective collaborating, learning, and adapting look like</td>
<td>Tacit knowledge capture with PPL and missions (completed during</td>
<td>Knowledge Drop,</td>
</tr>
<tr>
<td>(considered from the lens of the CLA framework - effective CLA in the</td>
<td>start-up)</td>
<td>Reflection Fridays,</td>
</tr>
<tr>
<td>Program Cycle and Culture, Processes, and Resources)? What resources</td>
<td>Tacit and experiential knowledge capture of LEARN and CLA team based</td>
<td>Reflection journals</td>
</tr>
<tr>
<td>are necessary to integrate CLA into the Program Cycle?</td>
<td>on engagement with USAID staff and IPs</td>
<td></td>
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<tr>
<td></td>
<td>CLA Case Competition Analysis</td>
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Note that this is hypothesized, like all enabling conditions, within the CLA framework. However, the Evidence Base for CLA literature review found a lack of evidence about what resources are required to integrate CLA, so we are maintaining this question to try and contribute to the technical evidence base.
Context Monitoring

Importantly, MERL also tracks and assesses changes in the external environment that might directly or indirectly affect collaborating, learning, and adapting at USAID and/or LEARN's work. MERL's context monitoring learning questions include:

- What changes in the USAID front office, PPL front office, and PPL more generally are happening that affect LEARN's work and the enabling environment for CLA?
- How is landscape for CLA changing in the broader international development community?

LEARN will rely on a variety of methods to answer these questions including tacit knowledge capture from PPL and LEARN colleagues, qualitative analysis of trends in mission solicitations commissioned during the mid-term and final evaluations, and blogs and articles about collaborating, learning, and adapting. For more on this, see the context monitoring tab in the full list of indicators.

Evidence Base for CLA

Building the evidence base for CLA represents the third pillar of LEARN’s MERL approach. This work serves to answer the following learning questions:

- **Does an intentional, systematic and resourced approach to collaborating, learning and adapting contribute to development outcomes?**
- **If so, how? And under what conditions?**
- **How can we effectively measure the contribution of CLA to development outcomes?**

The MERL team leads the strategy and implementation of the following learning activities linked to building the evidence base for CLA:

- **Literature Review:** LEARN identified the need to conduct a literature review to understand what is known, what remains unknown, and how others have tried to understand CLA's effectiveness on development. The literature review will be updated on a quarterly basis.
- **Analysis of the CLA Case Competition:** The annual CLA Case Competition calls for USAID missions and implementing partners to submit case stories demonstrating CLA approaches and outcomes. MERL continuously mines the top cases for evidence of the relationship between implementing CLA and improved organizational effectiveness and/or development outcomes.
- **Learning Network:** Comprised of five Implementing Partners, the Learning Network was created to answer how and if CLA contributes to better organizational effectiveness and/or development outcomes.
- **Partners for Learning (aka Learning Dojo):** This group of USAID representatives from different bureaus aims to develop the evidence base for doing development differently in order to create organizational change within USAID and share learning from their multisectoral efforts along the way.
- **EB4CLA studies:** The MERL team has designed a series of studies to increase the robustness of the evidence that CLA matters for better development outcomes. These studies include an analysis of the Federal Employee Viewpoint Survey to understand the relationship between CLA and staff motivation and engagement and two CLA “deep dives.” Each deep dive analyze one CLA case competition entry and corroborates the case events with existing data.
evaluations, journal articles, key informant interviews and other types of evidence to highlight how CLA contributed to the outcomes described in the case.

External Evaluations to Assess Impact

Additionally, LEARN conducted a mid-term evaluation in 2017. The purpose of the mid-term evaluation was to determine if LEARN is on track to accomplish its objectives by the end of the contract and determine what adjustments need to be made to improve overall effectiveness.

PPL may be interested in commissioning a whole-of-project or activity-level final evaluation (2019) to assess the impact of PPL’s multiple mechanisms or specifically LEARN’s work over the life of the contract. If PPL is unable to commission this evaluation, LEARN would still like to conduct a final evaluation.

For both the midterm and final evaluations, a key learning question will be: to what extent has LEARN’s work contributed to increased integration of collaborating, learning, and adapting at USAID missions, bureaus and implementing partners?

Knowledge Management

Data, Information, and Knowledge Collection & Storage

MERL and members of technical work streams systematically capture and store both qualitative and quantitative data to answer LEARN’s learning questions and track core indicators. LEARN captures data through online and paper surveys, web-based platforms such as Google Analytics and Drupal, Key Informant Interviews, and Focus Groups.

Broadly speaking, MERL stores all historical and current data for the technical work streams online via Google Drive and the internal knowledge sharing wiki (where Knowledge Drop lives). The availability of the data online means that all work streams can access, review, and discuss their data at any point in time. MERL designed this system to encourage greater ownership over technical data as well as to enable specialists to adaptively manage as needed.

In 2018, the MERL team also created an interactive dashboard for LEARN team members (specifically those working within Focus Area C) to use in their day-to-day work. The dashboard visualizes data related to Focus Area C (CLA training data, CLA Community of Practice, CLA Toolkit data, etc.) The purpose of the dashboard is to enable LEARN team members to quickly see and interpret their data on a more regular basis in order to make data-informed decisions.

Knowledge Synthesis

Data analysis represents one of the core functions of the MERL team. For quantitative data, LEARN relies on a variety of approaches, including comparisons of pre- and post-assessments as well as an
exploration of relationships between one or more indicators. The way in which we do the qualitative analysis will depend on the type of data, what we need to know from the data, and sample sizes. MERL’s qualitative analysis includes identifying key trends from AARs, Knowledge Drop, interview protocols, and the CLA integration checklist that answer LEARN’s learning questions about individual and organizational behavior change.

Knowledge Application

MERL believes any data collected should also be utilized for the adaptive management of LEARN’s technical work. In service to this approach, MERL hosts a data reflection session with each technical work stream in January, April, July, and October. During these sessions, MERL shares relevant analyses and asks strategic questions to surface learning. The MERL team uses facilitated exercises in order to spark conversation, reflection, and learning. For example, the MERL team has used a mad libs exercise, a data headlines exercise, a gallery walk, and data placemats. The MERL team is continuously piloting new exercises that meet the needs of the workstream team members and align with the type of data being discussed.

At the close of the session, MERL asks work streams what changes they may want to make as a result of this data analysis and reflection and teams can document these changes in their scoping documents (using the change log) or in the monthly reports (under key changes section).

Learning Actors

Who is Learning?

The MERL plan will support learning among key actors:

- **LEARN team**: As outlined above, the LEARN team will use learning to continuously improve, understand its impact, and build the case that CLA matters to development.
- **CLA team**: Learning will be shared with the CLA team quarterly to inform their strategic aims, management of the contract, and inform activities co-created between the LEARN and CLA teams.
- **PPL leadership**: The CLA team and LEARN will determine how best to communicate learning with PPL leadership to promote sustained support for CLA.
- **USAID leadership and CLA champions at both USAID and implementing partners**: What we learn, particularly under EB4CLA, will be shared via proper communication channels with USAID decision-makers and CLA champions to bolster support for CLA integration throughout the Program Cycle.

Roles and Responsibilities

Overall, MERL is a responsibility of every LEARN team member. The MERL team provides overall strategic direction and creates the systems, tools, and processes used by the team to capture
knowledge. This includes maintaining Knowledge Drop, creating tracking sheets for indicators, facilitating relevant portions of Reflection Fridays or quarterly reflection sessions with each work stream, and creating the MERL tools used by the team.

Each team member is responsible for providing input on what data is most relevant to their decision-making needs, providing feedback on tools created, using tools created, inputting data for their indicators via the PC Dashboard or tracking sheets, contributing to our tacit knowledge capture via reflections and Knowledge Drop, participating in quarterly reflection sessions, and most importantly, managing adaptively so that programmatic are made as a result of learning.

Note that the ProgramNet team is responsible for its own data collection, analysis, and reporting, but is welcome to participate in LEARN’s other MERL processes, such as Knowledge Drop, Reflection Friday, and Big Picture Reflections. In addition, the MERL team is available to provide advisory services or feedback to ProgramNet (or any other buy-in’s) on its MERL processes. ProgramNet will provide at least semi-annual information to the LEARN team for reporting to the LEARN COR in the semi-annual report.

Roles and responsibilities for implementation of the above MERL plan are outlined in the master tracking sheet. Specific MERL functions are outlined in the MERL team roles and responsibilities.